

# **WEST VIRGINIA LEGISLATURE**

## **2025 REGULAR SESSION**

### **Introduced**

## **Senate Bill 585**

**FISCAL  
NOTE**

By Senators Stuart, Grady, Helton, Jeffries, Morris,  
Oliverio, Phillips, Rose, Rucker, and Taylor

[Introduced February 24, 2025; referred  
to the Committee on the Judiciary; and then to the  
Committee on Finance]

1 A BILL to amend the Code of West Virginia, 1931, as amended, by adding a new article,  
2 designated §18-36-1, §18-36-2, §18-36-3, §18-36-4, §18-36-5, and §18-36-6, relating to  
3 establishing the Cohen Craddock Student Athlete Safety Act; providing legislative findings;  
4 defining terms; creating the Student Athlete Safety Advisory Committee and providing  
5 duties thereof; requiring use of certain safety equipment during high school and middle  
6 school football practices; providing warranty and certification related to the usage of  
7 certain safety equipment; establishing the Cohen Craddock Memorial Grant Program and  
8 providing procedures; and creating the Cohen Craddock Memorial Grant Fund.

*Be it enacted by the Legislature of West Virginia:*

**ARTICLE 36. COHEN CRADDOCK STUDENT ATHLETE SAFETY ACT.**

**§18-36-1. Short Title; findings.**

1 (a) This article shall be known, and may be cited as, the "Cohen Craddock Student Athlete  
2 Safety Act."

3 (b) The Legislature hereby finds that:

4 (1) Student athletes face varying risks of injury, including concussions, heat-related  
5 illnesses, and cardiac events, which warrant the continual evaluation of safety protocols and  
6 equipment standards;

7 (2) Repeated head collisions, even with protective helmets, can cause trauma and  
8 concussions that have long-term cognitive and neurological effects, making it essential that  
9 reasonable safety measures are utilized;

10 (3) The evolution and availability of sport-specific safety equipment is ever-changing and  
11 should be consistently monitored;

12 (4) Professional sports leagues and collegiate sports teams have increasingly utilized  
13 modern safety equipment to enhance the safety of their athletes;

14 (5) The National Football League recorded the fewest number of concussions during the  
15 2024 season, which the NFL's Chief Medical Officer attributed in part to the mandatory use of

16 impact reducing soft-shell helmet covers during training camp and regular-season practices; and

17 (6) The state should consult with medical experts and athletic leaders to help ensure that  
18 student athletes across West Virginia have knowledge of and access to modern and necessary  
19 safety equipment for athletic activities.

**§18-36-2. Definitions.**

1 As used in this article, the following terms shall have the meanings ascribed unless the  
2 context clearly indicates a different meaning:

3 (1) "Advisory Committee" means the Student Athlete Safety Advisory Committee;

4 (2) "Department" means the West Virginia Department of Education;

5 (3) "Fund" means the Cohen Craddock Memorial Grant Fund;

6 (4) "Grant Program" means the Cohen Craddock Memorial Grant Program; and

7 (5) "Student Athletes" means all students participating in any interscholastic sport at a high  
8 school or middle school in West Virginia.

**§18-36-3. Student Athlete Safety Advisory Committee.**

1 (a) There is hereby created the Student Athlete Safety Advisory Committee, which shall by  
2 administered by the Department of Education.

3 (b) The Advisory Committee shall be composed of the following nine members:

4 (1) The Superintendent, or his or her designee who shall chair the Advisory Committee;

5 (2) The Cabinet Secretary for the Department of Health, or his or her designee;

6 (3) Director of the West Virginia University Rockefeller Neuroscience Institute, or his or her  
7 designee;

8 (4) Dean of the West Virginia University School of Medicine, or his or her designee;

9 (5) Dean of the Marshall University College of Health Professions, or his or her designee;

10 (6) Four additional individuals appointed by the Governor who have a background in  
11 athletic training, sports medicine, or otherwise possess an expertise in athletic safety protocols or  
12 equipment.

13 (c) The Advisory Committee shall have the following duties:

14 (1) Evaluate the safety rules, protocols, and other forms of guidance that are applicable to  
15 interscholastic athletics, including football, baseball, softball, lacrosse, volleyball, and any other  
16 sport deemed appropriate by the members;

17 (2) Evaluate relevant statistics related to injuries incurred by student athletes, including  
18 those associated with particular athletic activities;

19 (3) Evaluate the safety equipment that is minimally required for participation in  
20 interscholastic athletics, including football, baseball, softball, lacrosse, volleyball, and any other  
21 sport deemed appropriate by the members;

22 (4) Evaluate additional safety equipment items or protective gear that is readily available  
23 on the market but not required for participation or regularly provided to student athletes; and

24 (5) Make recommendations to the Governor and the Legislative Oversight Commission on  
25 Education Accountability on any measures that should be taken to enhance the safety of student  
26 athletes, including safety equipment that should be utilized by student athletes or any other  
27 changes to the rules or governing interscholastic athletics.

28 (d) The Advisory Committee shall meet at least once annually, but may meet anytime upon  
29 being convened by the chair. Members of the Advisory Committee shall be eligible for  
30 reimbursement for travel and other expenses incidental to the performance of their duties.

**§18-36-4. Required use of football helmet covers.**

1 Student athletes in West Virginia participating in a school organized football practice shall  
2 utilize an impact reducing soft-shell helmet cover while wearing a football helmet. The impact  
3 reducing soft-shell helmet cover shall be attached to a student athlete's football helmet at all times  
4 when participating in any activity with a likelihood of collision or during any practice activity which  
5 the student athlete would regularly be expected to utilize a football helmet.

**§18-36-5. Warranty and certification protections.**

1 (a) The use of an impact reducing soft-shell helmet cover with a football helmet shall not

2 void or limit any expressed or implied warranty that may otherwise apply to the football helmet:  
3 *Provided*, That the impact reducing soft-shell helmet cover attaches to the football helmet in a  
4 manner that does not modify the components of or otherwise damage the football helmet.

5 (b) A football helmet manufacturer, dealer, or any other entity that assigns safety  
6 certifications to football helmets may not revoke a safety certification or guarantee associated with  
7 a football helmet due to the use of an impact reducing soft-shell helmet cover: *Provided*, That the  
8 impact reducing soft-shell helmet cover attaches to the football helmet in a manner that does not  
9 modify the components of or otherwise damage the football helmet.

**§18-36-6. Cohen Craddock Memorial Grant Program; fund established.**

1 (a) The Cohen Craddock Memorial Grant Program is hereby established. The Grant  
2 Program shall be administered by the Department. The Department shall provide application  
3 forms and procedures to administer the grant.

4 (b) Schools or county boards of education may apply to the Grant Program for funding to  
5 cover all or some of the costs associated with procuring safety equipment covered by this article or  
6 recommended by the Advisory Committee.

7 (c) The Department shall set the amount of grants based on the funds available. Grants  
8 shall be issued on first-come-first-serve basis.

9 (d) There shall be created in the State Treasury a special revenue fund designated the  
10 Cohen Craddock Memorial Grant Fund.

11 (1) The Fund shall be administered by the Department. Expenditures from the Fund shall  
12 be made solely for the purposes of providing grants authorized by this section.

13 (2) The Fund shall consist of moneys appropriated by the Legislature, moneys received  
14 from the federal government, and moneys received from private donations, grants, bequests, and  
15 all other moneys received from all sources for the purposes stated herein.

16 (3) Any funds remaining in the Fund at the end of the fiscal year shall not revert to the  
17 general revenue but shall remain in the Fund solely for the purposes stated in this article.

- 18           (4) The moneys accrued in the Fund, any earnings thereon, and any yields from  
19 investments by the State Treasurer or West Virginia Investment Management Board are reserved  
20 solely and exclusively for the purposes set forth in this code section.

NOTE: The purpose of this bill is to establish the Cohen Craddock Student Athlete Safety Act. The bill provides legislative findings; defines terms; creates the Student Athlete Safety Advisory Committee and provides duties thereof; requires use of certain safety equipment during high school and middle school football practices; provides warranty and certification related to the usage of certain safety equipment; establishes the Cohen Craddock Memorial Grant Program and provides procedures; and creates the Cohen Craddock Memorial Grant Fund.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.